## Message Text

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**ACTION EUR-25** 

INFO OCT-01 IO-13 ADP-00 CIAE-00 DODE-00 PM-07 H-02 INR-10

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

EB-11 CG-00 COME-00 COA-02 INT-08 TRSE-00 RSR-01 /125 W ------ 001536

R 051734Z JUL 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6129

INFO AMEMBASSY LONDON

AMEMBASSY REYKJAVIK

AMEMBASSY COPENHAGEN

AMEMBASSY OSLO

AMCONSUL BREMEN

USMISSION NATO BRUSSELS

USMISSION USUN NEW YORK

CONFIDENTIAL SECTION 01 OF 02 BONN 09623

E.O. 11652: GDS TAGS: PBOR, IC, GW

SUBJECT: FRG-ICELAND FISHING DISPUTE

REF: REYKJAVIK 768

- 1. SUMMARY. THE FRG FEELS SIGNIFICANT PROGRESS TOWARD SETTLEMENT OF THE FISHING DISPUTE WAS ACHIEVED DURING JUNE 29 NEGOTIATIONS IN REYKJAVIK, WHERE THE GERMAN OFFER ON AREA LIMITATIONS FOR GERMAN TRAWLERS WAS WELL RECEIVED BY THE ICELANDERS. THE DIFFICULT NEGOTIATING POINTS REMAINING ARE CATCH LIMITATIONS, "JURISDICTIONAL" RIGHTS, LIMITATIONS ON TYPES OF SHIPS AND THE DURATION OF THE AGREEMENT. THE NEXT NEGOTIATING SESSION SHOULD TAKE PLACE IN LATE AUGUST. END SUMMARY.
- 2. A FONOFF SOURCE WHO ATTENDED THE JUNE 29 FRG-ICELAND NEGOTIATIONS IN REYKJAVIK BRIEFED EMBOFF ON THE RESULTS OF THIS SESSION, WHICH THE FRG CONSIDERED VERY CONFIDENTIAL

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HEARTENING. THE CHANGE OF NEGOTIATING CLIMATE HAD BEEN

NOTABLE. THE ICELANDERS HAD EXPRESSED THEIR
APPRECIATION OF THE LEVEL AND POLITICAL
CHARACTER OF THE FRG DELEGATION (LED BY FONOFF
PARLIAMENTARY STATE SECRETARY APEL) AND HAD EXHIBITED
A CONSTRUCTIVE ATTITUDE THROUGHOUT.

- 3. THE FRG, RESPONDING TO A PREVIOUS ICELANDIC POSITION, AT THIS MEETING HAD PROPOSED THE ESTABLISHMENT OF A ZONE AROUND THE ICELANDIC COAST WITHIN WHICH THE FRG WOULD AGREE NOT TO FISH. THE ZONE PROPOSED WAS IRREGULAR IN SHAPE, COMING AS CLOSE AS 12 MILES TO THE ICELANDIC COAST AT SOME POINTS AND AS FAR AWAY AS 125 MILES AT OTHERS. THE ZONE WAS DESIGNED ESPECIALLY TO INCLUDE THE YOUNG FISH GROUNDS AND THOSE AREAS FISHED BY THE SMALL ICELANDIC COASTAL FISHING BOATS. THE ICELANDERS HAD INDICATED THEIR INTEREST IN THE GERMAN OFFER AND ACCEPTED THE PROPOSAL FOR CONSIDERATION.
- 4. OUR SOURCE LISTED FOUR DIFFICULT NEGOTIATING POINTS THAT MUST BE DEALT WITH:

A. CATCH LIMITATIONS: THE FRG HAD SUGGESTED A LIMIT OF 100,000 TONS A YEAR FOR GERMAN TRAWLERS. THE ICELANDERS HAD COUNTERED BY OFFERING 65,000. THIS WAS UNACCEPTABLE TO THE FRG, WHICH HAD AVERAGED ABOUT 120,000 TONS PER YEAR OVER THE LAST 10 YEARS.

B. JURISDICTION RIGHTS OF ICELANDERS: THE FRG WAS PREPARED TO ALLOW THE ICELANDERS TO "INSPECT" FRG TRAWLERS WITHIN THE 50 MILE LIMIT. HOWEVER, THE FRG COULD NOT CONCEDE THE ICELANDERS THE RIGHT TO EXERCISE SANCTIONS AGAINST THE TRAWLERS.

C. TYPES OF SHIPS: THE ICELANDERS REMAINED INTERESTED IN LIMITING THE TYPES OF SHIPS USED WITHIN THE 50 MILE LIMIT IN A WAY THAT WOULD PRECLUDE THE USE

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OF LARGE "FACTORY SHIPS" WHICH CONSTITUTE A LARGE PART OF THE GERMAN TRAWLER FLEET. THE FRG MAINTAINED THAT THIS WAS NOT A REAL ISSUE, SINCE THESE SHIPS USED THE SAME FISHING METHODS AND NETS, HAD THE SAME DAILY CATCH AND USUALLY FISHED IN ICELANDIC WATERS ONLY EN ROUTE TO OTHER GROUNDS.

- D. TIME FRAME OF THE AGREEMENT BOTH SIDES HAD AGREED TO WORK TOWARD AN INTERIM SOLUTION. THE ICELANDERS FAVORED 2 YEARS; THE FRG WOULD PREFER A LONGER PERIOD. WHILE THE FINAL RESULT WOULD PROBABLY FALL CLOSE TO THE ICELANDIC POSITION, THE FRG WOULD SEEK TO INCLUDE A PROVISION FOR REVIEW OF THE AGREEMENT SIX MONTHS BEFORE EXPIRATION DATE TO CONSIDER EXTENSION.
- 5. AS INDICATED REFTEL, OUR SOURCE NOTED THAT STATE SECRETARY APEL'S PUBLIC STATEMENT THAT THE NEGOTIATION OF THE INTERIM AGREEMENT COULD BE CONCLUDED BEFORE THE END OF THE YEAR WAS ONLY A VERY GENERAL ESTIMATE IN VIEW OF THE DETAILS YET TO BE SETTLED. MUCH WOULD CONFIDENTIAL

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DEPEND ON THE COURSE OF THE NEXT SESSION, NOW BEING PLANNED FOR LATE AUGUST. CHANCELLOR BRANDT'S PROPOSED VISIT TO REYKJAVIK IN AUGUST WAS NOT CONNECTED WITH THE FISHERIES NEGOTIATIONS. HOWEVER, HE WOULD NOT HAVE AGREED TO THE VISIT IF SIGNIFICANT PROGRESS HAD NOT BEEN ACHIEVED AT LAST WEEK'S MEETING. HILLENBRAND

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